

Plan to Accelerate Multilevel, Multisectoral, and Participatory Governance Model for the Implementation of the Paris Agreement

Axis:

Key objective: 11. Multilevel governance ▾

Solution: [Multilevel, Multisectoral, and Participatory Governance Model for the Implementation of the Climate Strategy]

Host initiative: [CHAMP]

Scope:

- Geographic: Global
- Sectoral: Multilevel and multisectoral
- Other aspects:

Levers assessment: (each lever is described in the guidance document)

- **Risk-informed decision-making:** Low maturity ▾
 - *Rationale:* There is a national technical foundation, but gaps remain in data and information for decision-making at the local level.
 - **Knowledge & Capacity building:** Medium maturity ▾
 - *Rationale:* The main barrier is the low response capacity and institutional fragility of subnational entities.
 - **Inclusive decision-making governance & design:** Low maturity ▾
 - *Rationale:* Lack of mechanisms for articulation and coordination between levels of government.
 - **Standards & Taxonomies:** Medium maturity ▾
 - *Rationale:* The solution proposes minimum standards and MRV as guidelines; however, implementation still needs to be operationalized at both the national and subnational levels.
 - **Public/private finance:** Low maturity ▾
 - *Rationale:* There are bottlenecks in mobilizing means of implementation at the territorial level and a need to prioritize measures and identify sources.
 - **Partnerships and collaboration:** Low maturity ▾
 - *Rationale:* There are initiatives and partners with global and local engagement, but structuring for network impact and coordinated execution is still lacking.
 - **Policy & regulatory:** Low maturity ▾
 - *Rationale:* Brazil referenced CHAMP in its NDC and signals an architecture (CIM, Interfederative Chamber); the challenge is to operationalize binding routines and instruments with states and municipalities. This challenge remains at the global level.
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Expected impact of this plan on the 2030 targets (ifny): High ▾

By 2028, this plan aims to unlock measurable progress through three main impact pathways:

1. Institutionalising multilevel governance as an enabler of Paris Agreement implementation

By 2028, CHAMP endorsers, as well as other countries, will have established operational multilevel governance mechanisms that integrate subnational and national contributions (i.e.data/actions) into NDCs, NAPs, and national reporting processes.

2. Building institutional capacity and knowledge ecosystems for multilevel action

By 2028, public officials and practitioners across national, regional, and local levels will be equipped with the technical, analytical, and governance skills to design and implement climate solutions collaboratively. South–South Evidence Labs and a Knowledge-Sharing Platform will facilitate continuous learning, data-driven decision-making, and peer exchange among CHAMP and non-CHAMP countries - enabling evidence-based planning, risk-informed policymaking, and better alignment between subnational actions and national strategies.

Expected contribution: Enhanced technical and institutional capacity for climate governance, ensuring that local action informs national and global processes (GST, NDCs 3.0, NAPs, LTS/LT-LEDS, NBSAP, NDRR).

3. Unlocking climate finance for subnational implementation

By 2028, participating countries will have improved regulatory, institutional, and financial frameworks to enable local and regional governments and financial intermediaries (NDBs, SDBs, local financial institutions) to access and manage climate finance. Dedicated multilevel advisory units, targeted instruments, and blended-finance mechanisms will help translate NDC and NAP priorities into bankable, locally driven projects. Through this, the plan will connect public and private finance flows to inclusive, locally grounded implementation pathways.

Expected contribution: Strengthened means of implementation and alignment between national climate finance strategies and subnational investment pipelines, supporting just, resilient, and low-carbon transitions.

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Executive Summary:

Multilevel, Multisectoral, and Participatory Governance Model for the Implementation of the Paris Agreement can be defined as a strategic coordination framework that brings together different levels of government - national, state, and municipal - and key sectors such as health, urban planning, food security, agriculture, waste, water and sanitation, mobility and energy. It establishes an integrated agenda for climate action that acknowledges the importance of both social and institutional participation. The model ensures that climate policies are designed collaboratively and inclusively, while remaining consistent with global commitments under the UNFCCC.

The central objective of this model is to secure national governments' commitment to integrating subnational entities into climate strategies, fostering coherence between local actions and international targets. As a short-term goal, it envisions that by COP30 a significant number of Global South countries and CHAMP members will signal adoption of this approach, consolidating a common pathway toward effective and just climate governance.

International frameworks and incentives provide an enabling foundation for this proposal. The UNFCCC, the Paris Agreement, the Global Stocktake (GST), and the Global Goal on Adaptation (GGA) emphasize implementation, adaptation, and resilience with co-benefits across climate, nature, and health. The Sustainable Development Goals (SDGs 3, 6, 9, 11, 13, 15) highlight related priorities, including health, water and sanitation, resilient infrastructure, sustainable cities, climate action, and terrestrial ecosystems. In addition, the CHAMP initiative on multilevel governance creates a political-technical arrangement to incorporate subnational contributions into national targets and accelerate implementation.

Connections with the Global Stocktake further strengthen the case for this governance model. These include the promotion of South–South cooperation in data, technology, capacity building, and finance; the adoption of equity, justice, and social participation as quality criteria; and the articulation of adaptation ambition within NDCs, NAPs, and sectoral policies. Together, these elements underline the need for a multilevel, multisectoral, and participatory approach to advance climate action in an inclusive and effective manner.

4. Building Resilience for Cities, Infrastructure and Water ▾

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Output	Action Scope	Action	Type of action	Implementation Lever	Responsible	Time horizon	Stakeholder engagement ¹	Committed Stakeholders
(1) 120 NDCs include structures and mechanisms of multilevel governance by 2028	CHAMP / other countries	Mobilize national governments to establish inclusive multilevel governance platforms/ policies or other mechanisms, for strengthening collaboration and coordination between key ministries, subnational governments (in accordance to each country's institutional arrangements), national and international partners.	Ne... ▾	Inclusive de... ▾ Policy & reg... ▾	UN Habitat WRI FMDV (Africa + LAC)	November... ▾	Countries ▾ Cities and lo... ▾ Multi-stakeh... ▾ Technical ins... ▾ Regulators &... ▾	CHAMP countries UNFCCC countries LGMA Constituency Global Alliance of SDBs (including LAC and African regional branches covering 32 countries) AMUF Alliance of African Ministers for Urbanization Finance (covering 35 countries)
(2) Strengthen Multilevel Governance, Policy and Capacities of CHAMP countries by 2028 to deliver more ambitious climate action	CHAMP countries	-Establishment of a Country-led Governance Mechanism designed to support the delivery of the CHAMP pledge. - Dedicated support to a sub-set of endorses to strengthen implementation of NDCs 3.0 with the outcomes of the first Global Stocktake (GST).	Ne... ▾	Inclusive de... ▾ Policy & reg... ▾	WRI	November... ▾	Countries ▾ Cities and lo... ▾ Multi-stakeh... ▾ Technical ins... ▾ Regulators &... ▾	CHAMP countries LGMA Constituency CHAMP partners GIZ C40 GCoM
(3) Conduct at least five annual spaces to foster experience-sharing between national and subnational governments and to promote the visibility of climate commitments led by local and regional governments.	CHAMP / other countries	- Utilize annual climate-related high-level events (CHAMP, SBs, COPs, Climate Weeks), for a yearly mobilization of mayors and subnational leaders to showcase progress, best practices, and strengthen alignment between local actions and NDCs, ensuring sustained subnational government visibility and influence in global climate processes. - Yearly updating of the Granary of Solutions with best practices and climate actions from local and subnational governments, and their impact on GST.	Ne... ▾	Partnerships... ▾ Public opinion ▾		November... ▾ November... ▾ November... ▾ November... ▾	Countries ▾ Cities and lo... ▾ MDBs ▾ Civil Society ▾	LGMA Constituency CHAMP Countries Countries Philanthropies

¹ Such as countries, companies, investors, cities and local governments, technical institutions, MDBs, regulators & public agencies, utilities & system operators, youth & indigenous groups, multi-stakeholders platform (non-exhaustive)

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(4) 6.000 Public officials and practitioners trained in CHAMP and other countries by 2028 through ongoing programs on multilevel governance and climate action	CHAMP / other countries	Implement modular training (online + in-person) for public officials at national, regional, and local levels, to promote peer learning and technical collaboration among countries to strengthen or foster cooperation to establish enabling frameworks aligned with just transition and climate justice.	Ex... ▾	Inclusive de... ▾ Knowledge ... ▾ Partnerships... ▾	C40 GCOM ICLEI WRI Under2 Regions 4 GIZ	November... ▾	Countries ▾ Cities and lo... ▾ MDBs ▾ Regulators &... ▾ Multi-stakeh... ▾ Civil Society ▾	
(5) Data for decision-making (new and existing) to be accessible in implementing PAS countries by 2028	CHAMP / other countries	-Conduct an inventory of existing data sources, tools, and platforms (UNDRR tool, MapBiomass, etc.). -Making the case of the Brazil CHAMP platform to be replicated in other countries - Facilitate access and interoperability of disaster risk platforms (e.g., Sendai Monitor, Loss & Damage Tracking System).	Ex... ▾	Risk-informe... ▾	CDP C40 GCOM	November... ▾	Countries ▾ Technical ins... ▾ Multi-stakeh... ▾ Civil Society ▾	ICare/OEF
(6) Subnational governments in implementing PAS countries integrate risk data into policies in coordination with national governments by 2028.	CHAMP / other countries	Disseminate instruments (new and existing) that translate information into priorities, investments, and implementation pathways.	Ne... ▾	Risk-informe... ▾	CDP C40 GCOM	November... ▾	Countries ▾ Technical ins... ▾ Multi-stakeh... ▾ Civil Society ▾	
(7) Subnational governments and financial intermediaries in implementing PAS countries have identified financing sources mapped according to their national contexts by 2028.	CHAMP / other countries, local and subnational governments	Mapping of the fiscal context and establishing institutional arrangements within national governments to support subnational entities in project preparation and access to finance, and create standardized guidance on project development to carry deals and reach financial close.	Ne... ▾	Public/privat... ▾ Knowledge ... ▾	FMDV (Africa + LAC) WRI	November... ▾	Civil Society ▾ Technical ins... ▾ MDBs ▾ Countries ▾ Cities and lo... ▾	Global Alliance of SDBs (including LAC and African regional branches covering 32 countries) AMUF Alliance of African Ministers for Urbanization Finance (covering 35 countries)

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(8) Subnational governments and financial intermediaries in implementing PAS countries design programs, projects, and/or mitigation and adaptation actions by 2028.	CHAMP / other countries, local and subnational governments	-Structure support for local and regional governments for project preparation and access to financing and create a transaction mechanism that standardizes project development and carries deals to financial close. -Support for the launch of In-country Finance Structuring Hub (FinHub). -Create portfolios of fundable/bankable projects, consolidated at national level. -Support on submission of LLCA-aligned Concept Notes/Funding Proposals to climate funds (GCF/AF/GEF), MDBs or private investors.	Ex... ▾	Public/privat... ▾ Knowledge ... ▾	C40/GCOM for Brazil FMDV (Africa + LAC)	November... ▾	Civil Society ▾ Technical ins... ▾ MDBs ▾ Countries ▾ Cities and lo... ▾	Global Alliance of SDBs (including LAC and African regional branches covering 32 countries) AMUF Alliance of African Ministers for Urbanization Finance (covering 35 countries)
(9) Implementing PAS countries' advance in improving regulatory, institutional, and operational frameworks to create enabling conditions for scaling up climate finance to subnational governments and financial intermediaries (or other institutional government arrangements).	CHAMP / other countries, local and subnational governments	-Strengthen national or local networks of subnational governments and multi-stakeholder coalitions or country-led platforms (depending on each country's institutional arrangements) to advance policy implementation - Map the fiscal conditions of subnational entities participating in CHAMP and propose peer-to-peer knowledge sharing sessions between regulators to inspire progress/evolution - Support key ministries and DFIs to formulate and endorse proposals to improve enabling conditions (with focus on regulatory frameworks) for urban subnational climate finance. - Strengthen the engagement with DFIs and financing agents to unlock climate financing and means of implementation for local and regional governments. -Strengthen and expand DFIs' deployment of climate finance by co-designing financing mechanisms tailored to urban climate solutions,	Ex... ▾	Public/privat... ▾ Knowledge ... ▾	FMDV (Africa + LAC) WRI/C40/GCOM for Brazil	November... ▾	Civil Society ▾ Technical ins... ▾ MDBs ▾ Countries ▾ Cities and lo... ▾	Global Alliance of SDBs (including LAC and African regional branches covering 32 countries) AMUF Alliance of African Ministers for Urbanization Finance (covering 35 countries)

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