

## Plan to Accelerate Just and Inclusive Planning of the Energy Transition

Axis: 1

Key objective: 4

Solution: Just and inclusive planning of the energy transition

Host initiative: Global Coalition for Energy Planning (GCEP)

Participating initiatives and institutions: Gender and Energy Compact, International Energy Agency (IEA), International Renewable Energy Agency (IRENA)

Scope: Supports the development of just transition indicators and inclusive data systems, while advancing gender-responsive policies, finance, and leadership across the global clean energy transition.

- Geographic: Global
- Sectoral: Energy/Power Systems and Planning, Equity and Inclusion, Data-driven Policies, Regional Tailored Knowledge on Just Transition
- Other aspects:

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Levers assessment: *(each lever is described in the guidance document)*

- **Risk-informed decision-making:** *Medium Maturity*
  - *Rationale: The plan strengthens the ability of governments and institutions to assess and manage social risks in the context of energy transitions. It promotes the use of just transition indicators and gender audits to guide policy decisions, helping ensure transitions reduce negative impacts and support social resilience.*
- **Technology shifts:** *High Maturity*
  - *Rationale: While not focused on specific technologies, the plan supports inclusive access to clean energy solutions such as decentralized electricity and clean cooking systems. It works to ensure that the benefits of new technologies are equitably distributed by addressing systemic barriers related to access, ownership, and usage.*
- **Knowledge & Capacity building:** *Medium Maturity*
  - *Rationale: The plan delivers regional workshops, technical support, and peer learning initiatives across Southeast Asia, Sub-Saharan Africa, and Latin America. It builds capacity for energy planners, institutions, and women entrepreneurs through targeted training and guidance on inclusive practices and data use.*
- **Inclusive decision-making governance & design:** *Low maturity*
  - *Rationale: The plan promotes inclusive governance by supporting participatory processes, strengthening women's leadership in the energy sector, and advancing balanced representation in policy and institutional decision-making. It encourages co-creation of strategies that reflect diverse social perspectives*
- **Standards & Taxonomies:** *Medium Maturity*

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- *Rationale: The plan contributes to the development and uptake of inclusive metrics such as just transition indicators and gender indicators aligned with SDG 7. These metrics help embed equity and inclusion into national reporting systems, public procurement standards, and climate finance frameworks.*
- **Supply: Medium Maturity**
  - *Rationale: The plan supports women-led and youth-led businesses within clean energy supply chains by improving access to finance, training, and markets. It also promotes productive use of energy in agriculture and small-scale enterprise, helping build more inclusive and resilient supply systems.*
- **Demand: Medium Maturity**
  - *Rationale: The plan increases demand for inclusive energy solutions by raising awareness of co-benefits such as time savings, health improvements, and productivity gains. It supports the design and dissemination of gender-responsive infrastructure and services through community engagement and behavior change efforts.*
- **Public/private finance: Medium Maturity**
  - *Rationale: The plan encourages the adoption of gender-responsive budgeting, procurement, and investment practices in both public and private finance. It expands access to capital for women-led and women-owned businesses in the clean energy value chain, including enterprises led by young women and those engaged in productive use of energy. It also aims to increase the application of gender-responsive standards in financial instruments by aligning them with inclusive investment criteria and strengthening the integration of gender considerations in both lending strategies and financing mechanisms across the energy sector.*
- **Partnerships and collaboration: Medium Maturity**
  - *Rationale: The plan engages governments, civil society, private sector actors, and international institutions to align action across technical, financial, and policy domains. It supports collaborative implementation through shared tools, learning platforms, and stakeholder coordination.*
- **Policy & regulatory: Medium Maturity**
  - *Rationale: The plan supports the integration of gender equality and social inclusion into national and subnational energy and climate policy frameworks. It promotes the use of gender audits in NDCs, NAPs, and just transition plans, and encourages participatory planning processes and gender-responsive budgeting. Additionally, the plan engages policymakers and regulatory bodies through high-level dialogues, policy briefings, and advocacy campaigns to influence the adoption of inclusive and gender-responsive energy frameworks, supporting more equitable and effective implementation of national climate goals.*
- **Public opinion: Medium Maturity**
  - *Rationale: The plan works to strengthen public support for inclusive energy transitions by communicating their social and economic benefits. Through advocacy, public reporting platforms, and targeted messaging, it helps build awareness and political momentum for equity-centered climate action.*

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Expected impact of this plan on the 2030 targets (if any):

This plan is focused on the ongoing development of indicators for just and inclusive energy transitions, to support implementation and help track progress of the core principles for just and inclusive energy transitions. It will provide governments and international stakeholders with practical tools to measure, monitor and improve the social impacts of clean energy transitions.

Key outputs of the plan focus on knowledge and capacity building, standards and taxonomies, public opinion and partnerships levers to address critical gaps in data availability and institutional capacity. These outputs also support the mainstreaming of gender equality and social inclusion through targeted policy design, equitable access to finance, and improved representation in energy decision-making. By strengthening data systems and accountability mechanisms, the plan helps translate global equity goals into national-level implementation

Expected outcomes include increased international cooperation on tracking progress on just energy transitions aligned with international frameworks such as SDG 5 (Gender Equality), SDG 7 (Affordable and Clean Energy), and SDG 13 (Climate Action), as well as the first Global Stocktake (GST) under the Paris Agreement. The plan contributes to the implementation of GST Paragraphs 178, 140, 42, 28(h), and 10, which collectively emphasize the importance of gender-responsive, rights-based, and inclusive climate action, enhanced national and sub-national statistical systems in this area, as well as strengthened evidence-based policymaking to advance clean energy transitions in ways that maximise benefits and reduce negative impacts, including on marginalised populations.

The plan's approach is to start in the first two years by advancing development of indicators and tracking progress regionally through a number of training workshops and deep-dive publications organised in Southeast Asia, Sub-Saharan Africa and Latin America, with 3-4 pilot countries acting as leaders in their regions, before moving to broader engagement with a wider number of countries, to foster international comparability, and help embed inclusive, gender-responsive approaches across the policy, financing, and implementation systems that drive the global energy transition

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Output	Action Scope	Action	Type of action	Implementation Lever	Responsible	Time horizon	Stakeholder engagement <sup>1</sup>	Committed Stakeholders
[IEA] Technical capacity building programme on indicators for just transitions	Regional (Southeast Asia, Sub-Saharan Africa, Latin America) and advanced economies	Establish technical working groups for sharing of best practice; hold virtual and in-person workshops for indicator development and data collection	New action	Knowledge & capacity building; Partnerships and collaboration	Global Commission Secretariat with regional partners	2025-2028	Multi-stakeholders platform (non-exhaustive)	Brazil Ministry of Mines and Energy, South Africa Department of Energy and Electricity, Indonesia Ministry of Energy and Mineral Resources, European Commission
[IEA] Regional deep-dive toolkits on indicators for just transitions	Regional (Southeast Asia, Sub-Saharan Africa, Latin America)	Develop regional deep-dive publications based on workshops and consultations that analyse geographic and socio-economic nuances as well as potential prioritisation in indicator use and just transition pathways	New action	Knowledge & capacity building, Standards & Taxonomies	Global Commission Secretariat with regional partners	2025-2026	Multi-stakeholders platform (non-exhaustive)	Brazil Ministry of Mines and Energy, South Africa Department of Energy and Electricity, Indonesia Ministry of Energy and Mineral Resources, European Commission
[IEA] High-level stakeholder engagement on indicators for just transitions	Global	Organise series of high-level events to engage and hear insights from different stakeholders (labour, business,	New action	Partnerships and collaboration; Public opinion	Global Commission with countries	2025-2028	Multi-stakeholders platform (non-exhaustive)	

<sup>1</sup> Such as countries, companies, investors, cities and local governments, technical institutions, MDBs, regulators & public agencies, utilities & system operators, youth & indigenous groups, multi-stakeholders platform (non-exhaustive)

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		civil society), including Global Commission meetings at multilateral fora						
[IEA] Policy integration toolkit	National	Produce a toolkit for embedding indicators into NDCs and energy plans.	New action	Policy & regulatory; Standards & Taxonomies	Global Commission Secretariat	2026-2027	Multi-stakeholders platform (non-exhaustive)	
[IEA] Integration with international frameworks	Global	Align just transition indicators with existing frameworks including SDGs, NDCs under the Paris Agreement, and Global Stocktake reporting	Existing action	Policy & regulatory, Partnerships and collaboration	Global Commission with UN agencies	2027	UN agencies, national governments, international organisations	
[IEA] Global indicators repository and digital platform	Global	Develop open-access digital platform for just transition indicators (including pilot platform with four countries), used as an annual progress reporting system on indicators and associated public communication on results	New action	Standards & Taxonomies, Public opinion	Global Commission Secretariat with countries	2027-2028	Multi-stakeholders platform (non-exhaustive)	Brazil Ministry of Mines and Energy, South Africa Department of Energy and Electricity, Indonesia Ministry of Energy and Mineral Resources, European Commission
[Gender Energy Compact] Enhanced capacity and leadership of women energy and climate entrepreneurs and workforce through targeted, high-impact capacity building, mentorship, and skills	Global	Conduct capacity building, mentoring and training programmes for women in the energy/ climate workforce and women energy/ climate entrepreneurs.	Existing Action	Knowledge & Capacity building	Gender and Energy Compact	November 2028	Multi-stakeholder	UNIDO, ENERGIA, SEforAll, GWNET

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development programs.  <b><i>Cross cutting across all activation groups under Axis 1 and Group18</i></b>								
[Gender Energy Compact] Increased awareness, accountability, and proactive commitment among policymakers and energy sector leaders to embed gender equality as fundamental principles in all climate and energy decision-making plans.  <b><i>Cross cutting across all activation groups under Axis 1 and Group18</i></b>	Global	Engaging policymakers and regulatory bodies through high-level dialogues, policy briefings, and advocacy campaigns to influence adoption of gender-responsive energy policies and frameworks.	Existing Action	Policy & Regulatory	Gender and Energy Compact	November 2028	Multi-stakeholder	UNIDO, ENERGIA, SEforAll, GWNET
[Gender Energy Compact] Integration of gender-responsive approaches by project developers and policymakers.  <b><i>Cross cutting across all activation groups under Axis 1 and Group18</i></b>	Global	Providing tools and guidelines to embed gender into energy & climate projects and policies, including capacity building for gender audits and gender-responsive project design.	Existing Action	Knowledge & Capacity building	Gender and Energy Compact	November 2028	Multi-stakeholder	UNIDO, ENERGIA, SEforAll, GWNET
[Gender Energy Compact] Robust gender-responsive policies established through collection and analysis of sex-disaggregated data to	Global	Establish gender indicators to gather, analyze, and disseminate sex-disaggregated data; supporting accountability via progress reports and	Existing Action	Inclusive decision-making governance & design	Gender and Energy Compact	November 2028	Multi-stakeholder	UNIDO, ENERGIA, SEforAll, GWNET

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<p>inform energy transition strategies and strengthen accountability mechanisms.</p> <p><b>Cross cutting across all activation groups under Axis 1 and Group18</b></p>		<p>evidence-based recommendations.</p> <p><b>Sample indicators:</b></p> <table border="1"> <tr><td>1. Energy poverty: Integrating energy transition's access to modern energy services that meet needs</td></tr> <tr><td>1.1. Electricity access: by year and energy sector to benefit household and non-household households</td></tr> <tr><td>1.2. Clean cooking energy access: by year and energy sector to benefit household and non-household households</td></tr> <tr><td>1.3. Fuel poverty: by year and energy sector</td></tr> <tr><td>1.4. Access to electricity services and services that meet energy needs</td></tr> <tr><td>1.5. Access to modern cooking services and services that meet energy needs</td></tr> <tr><td>1.6. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.7. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.8. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.9. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.10. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.11. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.12. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.13. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.14. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.15. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.16. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.17. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.18. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.19. Access to modern services and services that meet energy needs</td></tr> <tr><td>1.20. Access to modern services and services that meet energy needs</td></tr> </table> <p>Reference: Policy Brief on Addressing Energy's Interlinkages With Other SDGs</p> <p><a href="https://sdgs.un.org/sites/default/files/2022-06/Policy%20Briefs%202022%20Energy%27s%20Interlinkages%20With%20Other%20SDGs.pdf">https://sdgs.un.org/sites/default/files/2022-06/Policy%20Briefs%202022%20Energy%27s%20Interlinkages%20With%20Other%20SDGs.pdf</a></p>	1. Energy poverty: Integrating energy transition's access to modern energy services that meet needs	1.1. Electricity access: by year and energy sector to benefit household and non-household households	1.2. Clean cooking energy access: by year and energy sector to benefit household and non-household households	1.3. Fuel poverty: by year and energy sector	1.4. Access to electricity services and services that meet energy needs	1.5. Access to modern cooking services and services that meet energy needs	1.6. Access to modern services and services that meet energy needs	1.7. Access to modern services and services that meet energy needs	1.8. Access to modern services and services that meet energy needs	1.9. Access to modern services and services that meet energy needs	1.10. Access to modern services and services that meet energy needs	1.11. Access to modern services and services that meet energy needs	1.12. Access to modern services and services that meet energy needs	1.13. Access to modern services and services that meet energy needs	1.14. Access to modern services and services that meet energy needs	1.15. Access to modern services and services that meet energy needs	1.16. Access to modern services and services that meet energy needs	1.17. Access to modern services and services that meet energy needs	1.18. Access to modern services and services that meet energy needs	1.19. Access to modern services and services that meet energy needs	1.20. Access to modern services and services that meet energy needs						
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<p>[Gender Energy Compact] Expanded and diversified coalition membership actively engaged in advancing gender equality across the energy sector, leveraging multi-sector partnerships to scale impact and foster innovation.</p> <p><b>Cross cutting across all activation groups under Axis 1 and Group18</b></p>	Global	Facilitating collaboration among governments, private sector, civil society, and international organizations to coordinate efforts; includes outreach and network expansion.	Existing Action	Partnerships and collaboration	Gender and Energy Compact	November 2028	Multi-stakeholder	UNIDO, ENERGIA, SEforAll, GWNET																					
Mainstream Just Transition Principles into National	Just and inclusive	Through the Collaborative Framework on Just and	Existing	Inclusive decision-making, governance	IRENA	2026-2027	National ministries of energy, planning,	Collaborative Framework																					

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Energy and Climate Planning.	planning of the energy transition	Inclusive Energy Transition, develop and disseminate policy toolkits for integrating socio-economic equity and procedural justice into NDCs, LT-LEDS, and national energy masterplans.		and design; Policy and regulatory frameworks			finance, and labor; Civil society organizations; Labor unions.	Partners, ILO
Enhance Local Value Creation and Develop a Skilled Workforce for the Transition.	Just and inclusive planning of the energy transition	Conduct and publish socio-economic impact assessments, including jobs and skills gap analyses ("Jobs4RE"), to guide industrial policies that support local manufacturing, resilient supply chains, and targeted workforce upskilling programs.	Existing	Knowledge and capacity building; Supply; Inclusive decision-making	IRENA	2026-2027	Ministries of labor and education, industry associations, vocational training institutes, and development finance institutions.	SEforALL
Deliver Data-Driven Analytical Platforms for Equitable Energy Access.	Just and inclusive planning of the energy transition	Deploy and provide capacity building for analytical platforms, including the OnSSET tool, for geo-resolved rural electrification and clean cooking access planning, ensuring investments are targeted to the most vulnerable populations.	Existing	Technology shifts; Risk-informed decision-making; Public and private finance	IRENA	2026-2027	National and sub-national energy agencies, rural electrification authorities, development partners, and community leaders.	GCEP, SEI, GOGLA
Empower Youth, Women, and Underrepresented Groups in Energy Decision-Making.	Just and inclusive planning of the energy transition	Expand and institutionalize platforms like the IRENA Youth Forum and Women in Diplomacy to build capacity, foster leadership, and create formal channels for incorporating their perspectives into national and global energy policy dialogues.	Existing	Inclusive decision-making, governance and design; Public opinion and political will	IRENA	2026-2027	Youth networks, women's associations, academic institutions, and national governments.	IRENA Members
Develop Bespoke Planning Frameworks for Vulnerable	Just and inclusive	Provide targeted technical assistance to Small Island	Existing	Policy and regulatory frameworks;	IRENA	2026-2027	SIDS/LDC governments,	SIDS Lighthouses

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Countries (SIDS & LDCs).	planning of the energy transition	Developing States (SIDS) and Least Developed Countries (LDCs) on developing climate-resilient and inclusive energy transition strategies, leveraging dedicated initiatives like the SIDS Lighthouses.		Partnerships and collaboration			regional organizations (e.g., APUA), and climate finance institutions.	Initiative Partners
Bridge the Digital Divide to Ensure an Inclusive Digitalised Energy System.	Just and inclusive planning of the energy transition	Develop and disseminate policy guidance for ensuring equitable access to the benefits of power sector digitalization (e.g., smart meters), with a specific focus on designing inclusive programs for Emerging and Developing Economies (EMDEs).	New action	Technology shifts; Inclusive decision-making, governance and design	IRENA	2026-2027	Regulators, utilities, consumer protection agencies, and digital technology providers.	G7, EPRI, UNEZA
Promote Community-Led Models for Renewable Energy Deployment.	Just and inclusive planning of the energy transition	Facilitate knowledge exchange on innovative business models and financing mechanisms (e.g., community bonds, revenue-sharing) that enable genuine community ownership, control, and benefit-sharing from local renewable energy projects.	Existing	Public and private finance; Inclusive decision-making	IRENA	2026-2027	Community energy groups, local governments, project developers, and impact investors.	World Wind Energy Association, IRENA Coalition for Action
Develop insights on Financial Architectures to Prioritize Impact-Driven Investment.	Just and inclusive planning of the energy transition	Advocate for and support the shift in investment paradigms from solely profit-driven to impact-driven by developing frameworks for de-risking mechanisms, patient capital, and innovative financing models tailored for PUE and projects in fragile states (FCS).	New action	Public and private finance; Policy and regulatory frameworks	IRENA	2026-2027	MDBs, DFIs, philanthropies, and national finance ministries.	G20, G7

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Strengthen the Energy-Health-Food Nexus for Sustainable Livelihoods.	Just and inclusive planning of the energy transition	Through the "Empowering Lives and Livelihoods" initiative, conduct country-level assessments to identify and support the deployment of DRE solutions for priority agri-food value chains and healthcare facilities.	Existing	Partnerships and collaboration; Inclusive decision-making	IRENA	2026-2027	Ministries of health and agriculture, FAO, WHO, GOGLA, and private sector PUE providers.	FAO, WHO, GOGLA
Establish a Knowledge Platform on Participatory Energy Planning.	Just and inclusive planning of the energy transition	Develop and launch a dedicated knowledge platform and toolkit to support inclusive and participatory processes in long-term energy planning, synthesizing global best practices and experiences from the LTES Network.	New action	Knowledge and capacity building; Inclusive decision-making	IRENA	2026-2027	National energy planners, civil society organizations, and local government associations.	LTES Network, SEI
Integrate Just Transition Metrics into Investment-Grade Planning Standards.	Just and inclusive planning of the energy transition	As GCEP Secretariat, facilitate a workstream with financiers to define "investment-grade planning standards" that explicitly require the inclusion of social equity, energy access, and just transition metrics in national energy plans.	New action	Standards and taxonomies; Inclusive decision-making; Public and private finance	IRENA	2026-2027	Financial institutions, MDBs, national energy planners, labor unions, and civil society organizations.	GCEP Members & Partners
Build National Capacity for Inclusive and Participatory Energy Planning.	Just and inclusive planning of the energy transition	As GCEP's technical backbone, facilitate knowledge exchange and capacity building programs focused on strengthening national ownership and ensuring inclusive participation in the energy planning process, particularly for developing countries.	Existing	Knowledge and capacity building; Inclusive decision-making, governance and design	IRENA	2026-2027	National and sub-national government planners, community representatives, and civil society organizations in developing countries.	GCEP Members & Partners, G20

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Develop Bankable Plans that Address Energy Poverty and Social Equity.	Just and inclusive planning of the energy transition	Facilitate GCEP dialogues on turning national ambitions into investor-ready plans that are explicitly inclusive, addressing energy poverty, social equity, and access to services like electricity and clean cooking as core objectives.	New action	Policy and regulatory frameworks; Public and private finance; Inclusive decision-making	IRENA	2026-2027	National planning agencies, ministries of social development and finance, impact investors, and development banks.	GCEP Members & Partners
Amplify Developing Country Voices in Global Energy Planning and Finance Dialogues.	Just and inclusive planning of the energy transition	As GCEP Secretariat, organize and host the Biennial Energy Planning Summit and High-Level Dialogues, ensuring strong representation from developing countries to address their unique challenges and priorities in securing a just transition.	Existing	Public opinion and political will; Partnerships and collaboration	IRENA	2026-2028	High-level officials and decision-makers from governments (especially Global South), financial institutions, and international organizations.	GCEP Members & Partners
Facilitate South-South Knowledge Exchange on Just Energy Access Solutions.	Just and inclusive planning of the energy transition	As part of the GCEP's "Energy access and transition planning" workstream, facilitate a South-South knowledge exchange to produce a "basket of solutions" on inclusive policies and financing for electricity, clean cooking, and sustainable cooling.	Existing	Knowledge and capacity building; Partnerships and collaboration	IRENA	2026-2027	Governments, utilities, regulators, and civil society from across the Global South.	GCEP Members & Partners
Produce Evidence-Based Regional Roadmaps for a Just and Equitable Transition.	Just and inclusive planning of the energy transition	Develop and publish a new series of Regional Energy Transition Outlooks (RETOs) that include quantitative macroeconomic modeling on job creation, human welfare implications, and energy access pathways for the region.	Existing	Risk-informed decision-making; Knowledge and capacity building	IRENA	2026-2027	Regional bodies (e.g., AU, ASEAN, OLADE), national ministries of energy and planning, regional development banks.	European Commission

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Foster Inclusive Regional Dialogues on Just Transition Pathways.	Just and inclusive planning of the energy transition	Convene a series of high-level regional policy dialogues, timed with the launch of each RETO, to build consensus among policymakers, civil society, and financial institutions on equitable cost-sharing and benefit-distribution from regional energy projects.	New action	Partnerships and collaboration; Inclusive decision-making, governance and design	IRENA	2026-2027	Regional policymakers, civil society organizations, private sector investors, and local community representatives.	IRENA Members in target regions